

National Climate Change Risk Assessment

Methodology

Final

—

May 2024

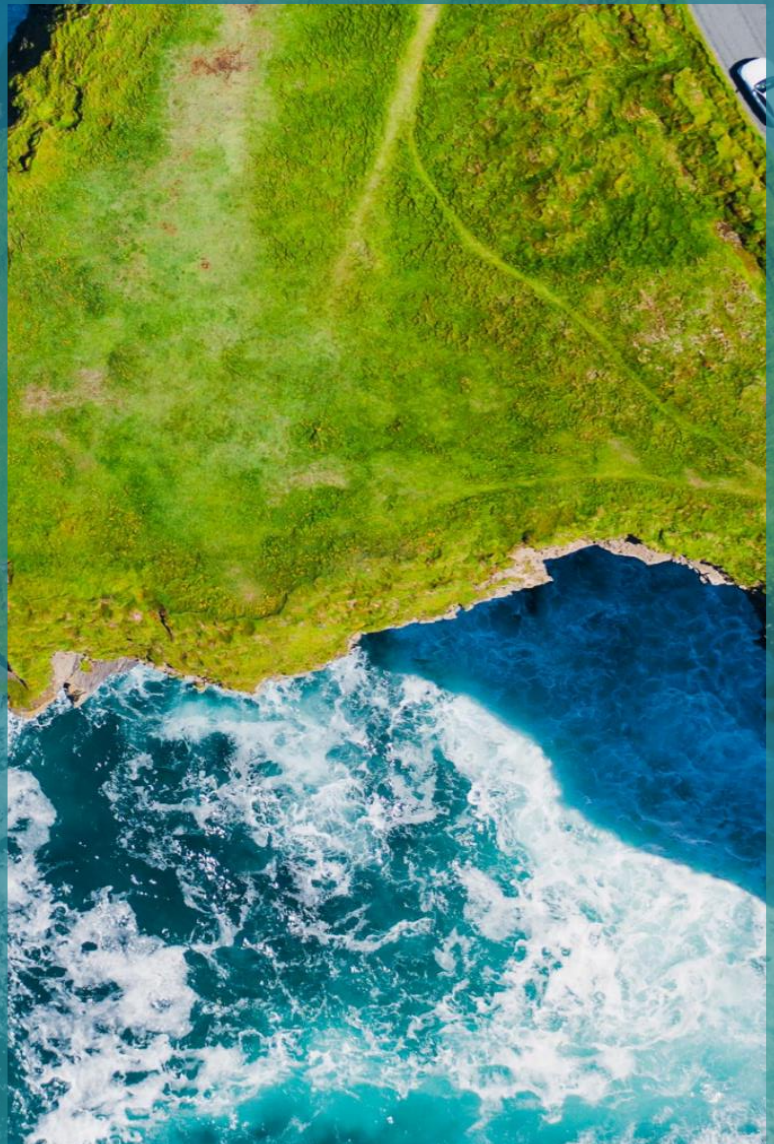


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Executive Summary

There is a need to develop a consistent national climate change risk assessment for Ireland which identifies and prioritises climate change risks, both within and across sectors, to establish a national climate risk register that provides a basis for the development of consistent and integrated national and local adaptation plans and strategies. This need is explicitly recognised through Action 457 of Ireland's Climate Action Plan (2021) '*Further develop Ireland's national climate change risk assessment capacity to identify the priority physical risks of climate change to Ireland.*' The NCCRA outputs will be used to inform future Climate Action Plan updates.

The National Climate Risk Assessment (NCCRA) Methodology outlines the approach for the development and delivery of the first semi-quantitative NCCRA for Ireland. This methodology will provide the basis for an enduring national risk assessment process which can be iteratively updated to inform national climate action. The NCCRA will be delivered in three stages, underpinned by a preliminary stage:

Stage 0) Scope and Context: Outlines the scope, key criteria, information, and assumptions that used throughout the three stages of the NCCRA process. The NCCRA uses Representative Concentration Pathway (RCP) 4.5 (medium emissions) and RCP8.5 (high emissions) as the future climate scenario and assesses risk on the present (~2030), medium term (~2050) and long term (~2100) time frames.

Stage 1) Risk Identification: Stage 1 addresses two main questions: *How could Ireland be affected by climate change?* and *What could the consequence of these risks be?* Stage 1 involves a qualitative analysis of how Ireland is already and could be affected by future climate change to develop a preliminary understanding of the extent and consequence of climate risks and opportunities for Ireland. The qualitative analysis is informed by literature review and

stakeholder consultation with the outputs comprising a climate risk register, consisting of climate risk statements categorised across seven systems in line with the European Union Climate Change Risk Assessment.

Stage 2) Risk Assessment: Stage 2 addresses the question *Where and when might risks be realised?* Stage 2 involves a semi-quantitative assessment of the key risks identified in Stage 1 and will refine the understanding of the level of exposure, vulnerability, and consequence for each of the key risks. Stage 2 is informed by geospatial analysis, stakeholder engagement, through interviews and workshops, and existing information.

Stage 3) Urgency and Adaptation: Stage 3 addresses the questions *What is the management status of current and future risks?* and *What is the urgency of action?* Stage 3 is a qualitative assessment of the current and planned adaptation responses and the short-term (within the next five years) decision urgency required to manage each of the key risks to an acceptable level. Stage 3 is informed by existing information and stakeholder consultation through interviews and workshops.

Stakeholder engagement is a critical element of the NCCRA and is based on four key principles: Inform, Consult, Involve, and Develop. The stakeholder engagement process for the NCCRA incorporates four distinct phases: Method Development Engagement, Awareness Building, Risk Assessment Engagement and Final Report Engagement.

As part of the finalisation of the NCCRA, four main reports will be produced:

- **Main Report:** this report identifies climate change risks and opportunities. It provides a national risk register that outlines the most urgent risks and provides an overview of other priority risks and opportunities.

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- **Technical Report:** this report details the evidence base which informs the risk assessment and makes up the current knowledge of climate change risks in Ireland.
- **Summary Report:** this report will be a succinct document which presents the policy-relevant aspects of the risk assessment in non-technical and accessible language.
- **Consultation Report:** this report will be a concise document which summarises the findings gathered from the various stakeholder engagement activities of the project.

1 Introduction

Ireland's climate is changing in line with global trends and this trend is expected to continue. Climate Change Risk Assessment (CCRA) forms a pre-requisite for the development of evidence based and robust climate change adaptation plans, providing an essential basis on making decisions on whether risks, and what level of those risks, are acceptable, and for developing appropriate adaptation and mitigation actions.

It is recognised that centrally produced national climate change scenarios, guidance and structured risk assessment processes can support closer integration and consistency across local and sectoral adaptation plans. To support this and at the European Union (EU) level, the first European Climate Risk Assessment (EUCRA) has been developed to provide an EU-wide point of reference for conducting and updating national or subnational climate risk assessments and has been designed to support the identification of adaptation-related policy priorities in Europe and policy development in climate-sensitive sectors during the next EU policy cycle.

For Ireland, through the development of the National Adaptation Framework (NAF, 2018), Climate Action and Low Carbon Development (Amendment) Act 2021, Climate Action Plan, and local and sectoral adaptation strategies, significant progress has been made in climate change risk assessment and adaptation planning. Individual stakeholders developed these strategies and plans using a range of different approaches, datasets, time periods and scenarios. These differences can lead to continued use of outdated climate modelling and scenarios and result in contradictory conclusions and policy decisions and hinder the ability to determine national priority risks.

Building on both international and national progress to date, there is a need to develop a consistent national climate change risk assessment for Ireland which identifies and prioritises climate change risks, both within and across sectors, and

provides a basis for the development of consistent and integrated national and local adaptation plans and strategies. This need is explicitly recognised through Action 457 of Ireland’s Climate Action Plan (2021) ‘*Further develop Ireland’s national climate change risk assessment capacity to identify the priority physical risks of climate change to Ireland*’.

Ireland’s first National Climate Change Risk Assessment has the specific aim of:

- Identifying priority actions to make Ireland more resilient to the impacts of climate change.
- Supporting the prioritisation of adaptation-related investments in infrastructure and improve the robustness of policy development in climate-sensitive sectors.
- Providing a consistent evidence base on which to inform the National Adaptation Framework.
- Providing a national reference for conducting and updating sectoral, local, and other Ireland-specific risk assessments.

1.1 Purpose

This document (the NCCRA Methodology) outlines the approach for the development and delivery of the first semi-quantitative¹ NCCRA for Ireland. The NCCRA focuses on the risks to Ireland from hazards that are caused, exacerbated, or influenced by the physical impacts of climate change including both acute and chronic changes. Consideration is also given to transboundary and cascading climate risks and any benefits or opportunities arising from a

¹ Semi-quantitative climate risk assessments builds upon qualitative CCRA’s and are often based on nationally consistent sources of climate change in combination with qualitative information (assigned a numeric value), expert judgement and elicitation and stakeholder knowledge. They provide for the identification and prioritisation of national climate change risks to assess adaptation urgency.

changing climate. More specifically, the purpose of the NCCRA Methodology is to:

- Outline the overall approach to identify and prioritise Ireland’s climate-related risks and opportunities.
- Define the methodology that will be employed in the development of the NCCRRA.
- Detail the fundamental criteria and considerations underpinning the methodology.
- Document assumptions and dependencies.
- Outline the stakeholder engagement approach throughout the NCCRA.
- Provide a roadmap for future iterative revision of the NCCRA.

1.2 How was the NCCRA Methodology developed?

The NCCRA Methodology was developed by KPMG with support and guidance from the EPA and in consultation with two dedicated expert working groups which focused on climatic and socioeconomic considerations (Working Group 1) and thematic considerations (Working Group 2). Two Expert Working Group workshops were held on the 16th and 19th of February 2024. In addition, the methodology was informed by:

- The findings of the NCCRA scoping report commissioned by the EPA and produced by KPMG in Q1 2023.
- A review of the EU Climate Risk Assessment.
- A review of best practice semi-quantitative approaches to national climate risk assessment, e.g., European Union (EU), United Kingdom (UK), and New Zealand (NZ).
- Existing national approaches to CCRA (e.g., Technical Annex B of the Local Authority Climate Action Plans [LACAP] Guidelines [DECC, 2023], Sectoral

Planning Guidelines for Climate Adaptation [DECC, 2018]) and outcomes of climate risk assessment (e.g., Sectoral Adaptation Plans [SAPs] and LACAPs).

- Standard assessment guidelines, e.g., ISO 14091 (Adaptation to Climate Change) and ISO 31000 (Risk Assessment).
- Academic research and reports, such as the Irish Climate Change Assessment (ICCA), Intergovernmental Panel on Climate Change (IPCC) Assessment Report 6 (AR6).

1.3 How does NCCRA methodology progress the understanding of climate risks and opportunities in Ireland?

Building on work undertaken to date, the methodology outlined in this report will progress the understanding of climate risks and opportunities in Ireland by:

- Establishing a robust and consistent method for national and sectoral climate change risk assessment in Ireland in line with international best practice, i.e., the European Climate Risk Assessment.
- Employing a standard set of climate and socio-economic projections to inform the assessment according to defined scenarios and time periods.
- Utilising a semi-quantitative approach to climate risk assessment to understand the temporal and spatial variation in the risk posed by climate hazards.
- Identifying and comparatively assessing risks within and across sectors – including cascading, transboundary and cross-cutting risks.
- Prioritising risk based on standardised definitions of consequence and decision urgency.
- Ensuring risks within and outside the existing Irish adaptation sectors are identified and assessed.

- Informing adaptation planning and investment by producing a prioritised list of climate change risks at a national level.
- Undertaking a comprehensive programme of stakeholder engagement to inform the NCCRA, engaging with a wide range of climate, socioeconomic, sectoral, and adaptation experts and organisations throughout the NCCRA process.

1.4 NCCRA Methodology Principles

The NCCRA Methodology was developed with the following principles, these principles have been informed by international best practice and the principles contained within the draft National Adaptation Framework 2024:

- **Collaboration and Empowerment:** The NCCRA Methodology should ensure that the process is participatory and enabling, including an extensive process of stakeholder engagement to ensure valuable expert and sectoral insights are captured throughout the process, that the process is relevant to all stakeholders and supports decision-making for climate change adaptation (NAF Principles: Local Knowledge and Community Engagement, Mobilise Existing and New Resources, Openness and Knowledge Transfer).
- **Robust:** The NCCRA Methodology should incorporate the best and most up-to-date available science and information. The NCCRA Methodology should follow international best practice and take the lessons learned from existing NCCRA processes (NAF Principles: Science-Based Decision-Making, Climate Scenarios, Just Resilience, Integrated Approach).
- **Account for Uncertainty:** Uncertainties are an inherent part of all projections of climate change and its impacts. They will never be fully eliminated but adaptation measures will be required, nonetheless. To account for this uncertainty, a precautionary approach is adopted where necessary (NAF Principles: Account for Uncertainty, Just Resilience).

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- **Holistic:** The framework should consider current and future risks, assess interdependencies and accounts for complex, cascading and compounding risks (NAF Principles: Integrated Approach).
- **Iterative:** The NCCRA Methodology should be a foundation to repeat and iterate upon for future NCCRAs (NAF Principles: Adaptive Governance, Mobilise Existing and New Resources).
- **Actionable:** The NCCRA should communicate findings effectively, support improved climate risk decision making, align with national policy objectives and integrate with existing climate action frameworks, e.g., National Adaptation Framework and programmes (NAF Principles: Prioritise Adaptation Actions).

2 National Climate Change Risk Assessment Methodology

The NCCRA will be delivered in three stages, underpinned by a preliminary stage to set the scope and context for the NCCRA (Table 2.1). As shown in Figure 2.1, each stage of the NCCRA builds on each other to produce the final output, which is a prioritised list of national risks and opportunities (the National Climate Risk Register).

Stage	Purpose	Tasks	Output
0) Scope and Context	Outline the scope, key criteria, and information used throughout the NCCRA	<ul style="list-style-type: none"> Literature review 	Fundamental methodology components and criteria
1) Risk Identification	Undertake a high-level qualitative assessment of priority climate risks for Ireland and determine risks to consider in Stage 2.	<ul style="list-style-type: none"> Risk Identification Confidence Validation of Climate risk Register 	An initial national climate risk register which prioritises climate change risks
2) Risk Assessment	Undertake a semi-quantitative assessment of priority risks identified through Stage 1, accounting for hazard, exposure, and vulnerability, to support Stage 3 assessment.	<ul style="list-style-type: none"> Development of Impact Chains Exposure and Vulnerability Assessment Refine Magnitude of Consequence and Confidence 	A detailed assessment of priority climate change risks accounting for where and when these risks might be realised.
3) Urgency and Adaptation	Consider existing and planned adaptation measures and the adequacy of these in minimising risks to an acceptable level.	<ul style="list-style-type: none"> Review Current and Planned Adaptation Action Decision Urgency 	A final national climate risk register, accounting for existing and planned adaptation, prioritised based on decision urgency.

Table 2.1: An overview of the key stages of the NCCRA Methodology.

	Stage 1: Identification and Prioritisation of Climate Risks and Opportunities	Stage 2: Detailed Assessment of Priority Risks and Opportunities	Stage 3: Adaptation and Decision Urgency	
Purpose	Undertake a high-level qualitative assessment of priority climate risks for Ireland and determine risks to consider in Stage 2	Undertake a semi-quantitative assessment of priority risks, accounting for hazard, exposure, and vulnerability, to support Stage 3 assessment	Consider existing and planned adaptation measures and the adequacy of these in minimizing risks to an acceptable level	
Input	Existing Information Expert Interviews Stakeholder Workshop	Existing Information Geospatial analysis Expert Interviews Stakeholder Workshops	Existing Information Expert Interviews Stakeholder Workshop	
Process	<p>How could Ireland be affected by climate change?</p> <ul style="list-style-type: none"> Development of risk statements Based up on an 'elements at risk' approach, e.g. Electricity Network <p style="text-align: center;">↓</p> <p>Draft national climate risk register</p> <p style="text-align: center;">↓</p> <p>What could the consequence of these risks be?</p> <ul style="list-style-type: none"> Magnitude of Consequence of identified risks assessed over future time horizons and with RCP8.5 Confidence in assessment determined 	<p>Where and when might these risks be realised?</p> <ul style="list-style-type: none"> Climate impact chains developed for priority risks accounting for hazard, exposure and vulnerability to enhance understanding of risks Spatial assessment of priority risks (hazard, exposure and vulnerability) undertaken for current period, 2050, and 2100 time horizons and RCP4.5 and RCP8.5 climate projections Magnitude of Consequence scores updated 	<p>What is the management status of current and future risks?</p> <ul style="list-style-type: none"> Review and identification of ongoing and planned adaptation actions Assessment of adaptation action using Risk Bowties <p style="text-align: center;">↓</p> <p>Identification of current and future adaptation actions</p> <p style="text-align: center;">↓</p> <p>What is the urgency of action?</p> <ul style="list-style-type: none"> Risks assessed in terms of urgency of action (More action needed, further investigation, sustain current action, watching brief) 	
	An initial national climate risk and opportunities register which prioritises climate change risks		Revised climate change risk and opportunity register based on level of exposure, vulnerability and timing of potential impact	A final national climate risk register, accounting for existing and planned adaptation, prioritised based on decision urgency
	Output			

Figure 2.1 An overview of the three stages of the NCCRA Methodology

2.1 Stage 0: Scope and Context

This section describes the key components and assumptions that will be used throughout the NCCRA process. This includes:

- Definition of Climate Risk
- Systems, sub-systems, and Elements at Risk
- Interdependencies, cascading, direct and indirect, complex risk
- Transboundary Risk
- Timeframes
- Climate Projections
- Climate Hazards and Data Sources
- Socioeconomic Scenarios
- Spatial Units
- Magnitude of Consequence Criteria
- Confidence Criteria

2.1.1 Climate Risk Definition

The NCCRA follows the conceptual risk framework for climate change risks used within IPCC Assessment Report (AR6) (IPCC, 2023). In this framework, risk is a function of climate hazards, the degree assets are exposed to the hazard, and the vulnerability of the asset to the effects of the hazard (Figure 2.2 and Table 2.2). Risk is defined as the potential for adverse consequences for human or ecological systems. A 'Key Risk' is a risk that has potential to cause severe adverse consequences for humans and social-ecological systems. As the IPCC Risk Framework has been adopted for the NCCRA, the method components have been developed to align with this framework.

Assessing risks according to this framework does not require an assessment of likelihood of consequences, as the chronic nature of some climatic changes, e.g., sea level rise, make it difficult to estimate likelihood for some hazards.

The IPCC Risk Framework incorporates complex climate risks by showing the different ways in which risks can interact (Figure 2.3). This includes compounding risk in single or multiple directions, cascades with one event triggering another, and aggregate, e.g., with independent determinants of risks co-occurring.

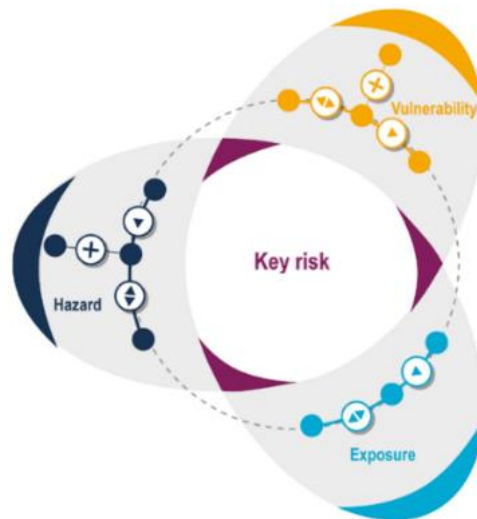


Figure 2.2: Risk is a result of the interaction of climate-related hazards with the vulnerability and exposure of human and natural systems (O'Neill, 2022).

Risk Determinant	Definition
Hazard	The potential occurrence of a natural or human-induced physical event or trend or physical impact that may cause loss of life, injury, or other health impacts, as well as damage and loss to property, infrastructure, livelihoods, service provision, ecosystems, and environmental resources.
Exposure	The presence of people, livelihoods, species or ecosystems, environmental functions, services, and resources, infrastructure, or economic, social, or cultural assets in places and settings that could be adversely affected
Vulnerability	The propensity or predisposition to be adversely affected. Vulnerability encompasses a variety of concepts including sensitivity or susceptibility to harm and lack of capacity to cope and adapt.
Risk	The potential for adverse consequences for human or ecological systems

Table 2.2: Definitions of the risk determinants from the Intergovernmental Panel on Climate Change (IPCC) Risk Framework.

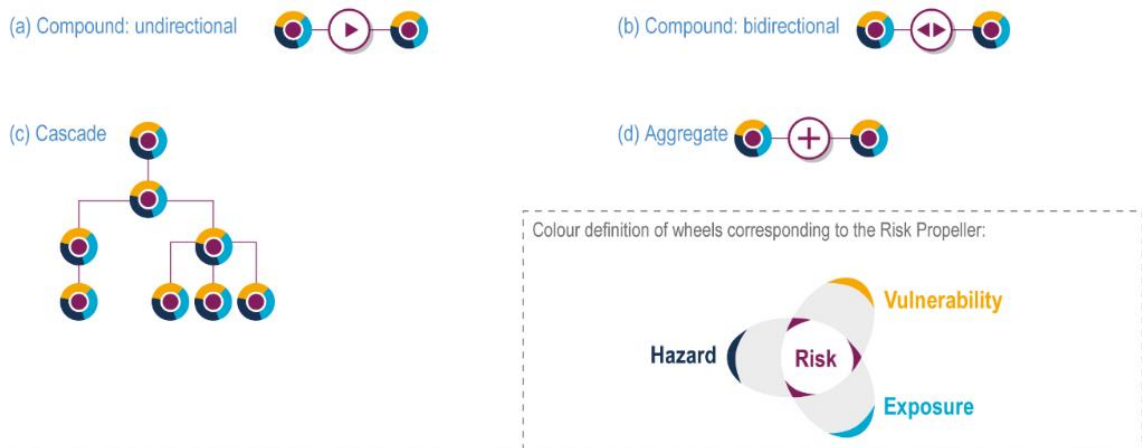


Figure 2.3: The potential interactions between climate risks O'Neill et al, 2022, adapted from Simpson et al., 2021).

To ensure consistency in the application of complex risk terms, the definitions of the complex risk terminology are shown in Table 2.3.

Complex Risk	Definition
Aggregate Risk	The accumulation of independent determinants of risk
Cascading Risk	One event or trend triggering others; interactions can be one way (e.g., domino or contagion effects) but can also have feedbacks; cascading risk is often associated with the vulnerability component of risk, such as critical infrastructure
Compound Risk	Compound risks arise from the interaction of hazards, which can be characterized by single extreme events or multiple coincident or sequential events that interact with exposed systems or sectors
Interacting Risk	The combinations of hazards and their reciprocal influences between different factors and coincidences among environmental drivers
Interdependent Risk	Complex systems involve interactions and interdependencies that cannot be separated and lead to a range of unforeseeable risks

Table 2.3: Definitions of different types of complex risk (Simpson et al. 2021).

2.1.2 Systems, Sub-Systems, and Elements at Risk

The NCCRA adopts a systems-based approach to support the identification and assessment of cross-cutting risks. Systems are a group of interacting or interrelated elements that provide nationally important functions (DCCEEW, 2023). Each system, e.g., Energy, is comprised of sub-systems, e.g., Energy Transportation and Distribution Grid, which are comprised of elements at risk, e.g., Electricity Network, (Figure 2.4). Elements at risk are objects, persons, animals, plants, activities, and processes of value to Ireland that may be exposed to climate change and potentially impacted, negatively or positively, directly or indirectly. Table 2.4 shows the systems, sub-systems, and elements at risk to be employed as part of the NCCRA.

The systems and sub-systems for Ireland are based upon approach used within the EU Climate Risk Assessment and are used as climate risk is inherently complex, with cross-cutting interactions. The NCCRA aims to identify and assess

cross-cutting and complex interactions as much as feasibly possible (see Section 2.1.3) and this is supported by a systems-based approach.

To demonstrate this, Table 2.4 also shows an indicative assessment of the relevance, i.e., dependence or potential impact upon, of each element at risk to the Irish and EU Policy Sectors for Adaptation. This shows that a single element at risk can be relevant to numerous sectors, and that an individual sector relies and could impact upon a range of systems, sub-systems, and elements at risk. The Irish Policy Sectors for Adaptation overlap considerably with the EU Policy Sectors for Adaptation, except for Business and Industry, and Financial sectors, with the Flood Risk Management sector present in Ireland but not the EU.

It is important to note that the elements at risk shown in Table 2.4, can be considered broad classifications. For example, non-residential buildings would include buildings relevant to health, industry, culture/archaeology, education, sports, recreation, tourism etc. The elements at risk listed are therefore not exhaustive and will be refined and expanded during Stage 1 of the NCCRA along with a more detailed understanding of the cross-cutting relevance to the Irish sectors.

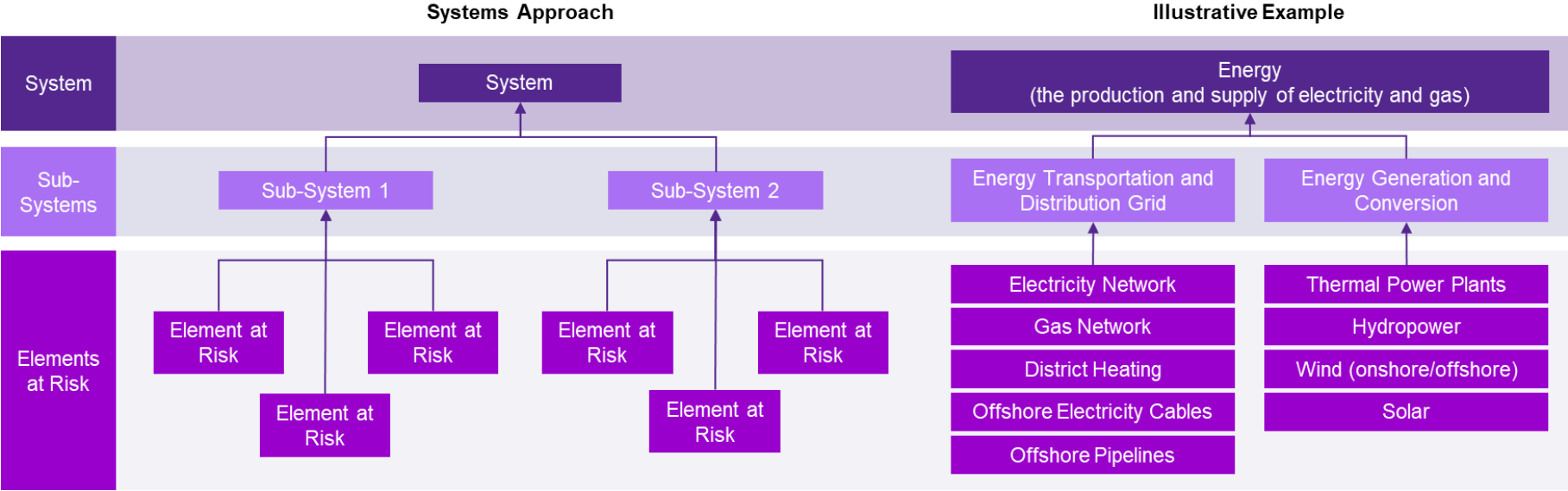


Figure 2.4: The relationship between systems, sub-systems, and elements at risk and an example from the Energy system.

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Table 2.4: The systems, sub-systems, and elements at risk to be used within the NCCRA and an indicative assessment of the relevance of the Irish (IE) and European Union (EU) Policy Sectors for Adaptation and the elements at risk. **M = Most Relevance, S = Some Relevance, L = Low Relevance.** ¹Added into to align the EU CCRA systems and sub-systems to the Irish context. ²Elements at risk are not exhaustive and will be refined and expanded during Stage 1 of the NCCRA (Risk Identification). ³Irish sectors are based on the draft NAF2024. ⁴No corresponding Irish adaptation sector. ⁵No corresponding EU Policy Sector for Adaptation. ⁶Buildings, Planning, and Urban Sectors have been combined into a single Planning sector within the draft NAF2024.

			Policy Sectors for Adaptation																				
System	Sub-system	Element at Risk ²	IE ³																				
			Agriculture	Biodiversity	Cross-cutting	Built and Arch. Heritage	Cross-cutting	Electricity and Gas Networks	Flood Risk Management ⁵	Forestry	Health	Communication Networks	Seafood	-	Transport Infrastructure	Tourism	Water Qual. and Water Services Inf.	Planning ⁶	Planning ⁶	Planning ⁶	-	-	
			EU																				
			Agriculture	Biodiversity	Coastal	Cultural heritage	Disaster Risk	Energy	-	Forestry	Health	ICT	Marine and Fisheries	Mountain areas ⁴	Transport	Tourism	Water Management	Buildings	Planning	Urban	Business & Industry ⁴	Financial ⁴	
Built Environment	Buildings	Residential buildings			S	L			M									M	M	M	L	S	
		Non-residential buildings	S		S	M	L	S	M	L	M	S	S		S	M	M	M	M	M	M	M	M
	Transport Infrastructure	Road	S		S		L	S	S						M	S				S	S	S	
		Rail	S		S			S							M	S				S	S	S	
		Air	S		L			L							M	S				S	S	S	
		Ports/Harbours	S		M			L							M	S				S	S	S	
	Communication	Data Centres	L					L				M			L					L	L	S	
		Towers						L				M			L					L	L	S	
		Underground Infrastructure						L				M								L	L	S	

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System	Sub-system	Element at Risk ²	Policy Sectors for Adaptation																					
			EU ³									IE ³												
			Agriculture	Biodiversity	Coastal	Cultural heritage	Disaster Risk	Energy	-	Forestry	Health	ICT	Marine and Fisheries	Mountain areas ⁴	Transport	Tourism	Water Management	Buildings	Planning	Urban	Business & Industry ⁴	Financial ⁴		
Water Services Infrastructure ¹		Undersea cables			S																			
		Water Treatment	L							L								M		L	L	S		
		Pipelines	M							L								M		L	L	S		
Energy	Energy Transportation and Distribution Grid	Electricity Network	S				L	M	L		S	S				M	M		L	M	S			
		District Heating						M	L											L	L	L		
		Gas Network						M	L							S				L	L	S		
		Offshore pipelines			S			M												L				
	Energy Generation and Conversion	Offshore electricity cables			S			M												L				
		Thermal Power Plants						M	M											L		L		
		Hydropower						M	L									S		L		L		
Food	Crops	Wind (Onshore/Offshore)					M	L											L		L			
		Solar					M	L											L		L			
		Crops	M	S				L													S			

System	Sub-system	Element at Risk ²	Policy Sectors for Adaptation																					
			EU									IE ³												
			Agriculture	Biodiversity	Coastal	Cultural heritage	Disaster Risk	Energy	-	Forestry	Health	ICT	Marine and Fisheries	Mountain areas ⁴	Transport	Tourism	Water Management	Buildings	Planning	Urban	Business & Industry ⁴	Financial ⁴		
Food Production and Supply Chain	Production	Livestock	M	S					S													S		
		Fisheries/Aquaculture		S										M									S	
	Food Supply Chain	Food Distribution/Transportation	S				L		S				S							L	L	S		
		Food Trade	S										S										S	
Health	Human Health	Public Health	L	M		L	M		M	M									L	S	S	S	S	
	Labour Force	Labour	L	L			M		L	M									L	S	S	S	S	
	Health System	Medical and Care Facilities	L				M		M	M					S				L	L	L			
Marine and Coastal Eco-systems	Coastal Ecosystems	Intertidal		M	M	L			S							S								
		Estuaries		M	M	L			L							S								
		Lagoons		M	M	L			L							S								
		Beaches		M	M	L			S							S				L				
		Cliffs		M	M	L										S				L				
		Machair		M	M	L										S				L				
		Sand Dunes		M	M	L			S							S								
	Marine	Marine Life		M	L	L							M			L								

System	Sub-system	Element at Risk ²	Policy Sectors for Adaptation																																					
			EU ³																																					
			Agriculture	Biodiversity	Coastal	Cultural heritage	Disaster Risk	Energy	-	Forestry	Health	ICT	Marine and Fisheries	Mountain areas ⁴	Transport	Tourism	Water Management	Buildings	Planning	Urban	Business & Industry ⁴	Financial ⁴																		
Biodiversity and Ecosystems	Ecosystems	Oceans/Seas		M		L														M				L																
	Forests	Natural Forests		M		L															M				L															
		Managed Forests		M		L															M				L															
	Peatlands	Bogs	L	M		L																			L	L														
		Fens	L	M		L																			L	L														
		Mires	L	M		L																			L	L														
	Freshwater Systems	Rivers/streams	L	M		L																			S	S														
		Lakes	L	M		L																			S	S														
		Wetlands	L	M		L																			S	S														
		Turloughs	L	M		L																			S	S														
	Mountains and Uplands ¹	Heath		M		L																			M															
	Urban Ecosystems	Sustainable Urban Drainage (SuDs)		M		L																			S	L														
		Parks		M		L																			S	L														
		Trees		M		L																			S	L														
		Cropland	M	M		L																			L															

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System	Sub-system	Element at Risk ²	Policy Sectors for Adaptation																				
			EU ³										IE ³										
			Agriculture	Biodiversity	Coastal	Cultural heritage	Disaster Risk	Energy	-	Forestry	Health	ICT	Marine and Fisheries	Mountain areas ⁴	Transport	Tourism	Water Management	Buildings	Planning	Urban	Business & Industry ⁴	Financial ⁴	
	Agroecosystems	Orchards	M	M		L			L							L					L		
		Pasture	M	M		L			L							L						L	
Water Security	Water Supply ¹	Environment	S						S								M		L		L		
		Agricultural Use	M															M		L		S	
		Civil and Domestic Use									S						S	M	L	L	L	S	
		Industry and Service Use																M		L	L	S	
		Energy Use																M		L		S	S

2.1.3 Interdependencies, cascading, direct and indirect, complex risk

Complex risks result from multiple climate hazards occurring concurrently, and from multiple risks interacting, compounding overall risk, and resulting in risks transmitting through interconnected systems and across regions (O'Neill et al., 2022). Previous climate risk assessments in Ireland have not sufficiently focussed upon complex risks, due to the limited information available to assess these risks. However, despite these limitations, it is important that through the NCCRA process, complex risks are considered to sufficiently describe climate risks. It will not be possible to completely capture all the complex risks associated with climate change in Ireland, however, the NCCRA aims to identify and assess the key interacting, cascading, and compounding risks as reasonably possible.

2.1.4 International and Transboundary Risk

The NCCRA recognises the potential consequences of transboundary risk for Ireland. However, there is insufficient data and information to fully assess international and transboundary issues, consequently the first iteration of the NCCRA will not assess international and transboundary issues fully and will only assess these in relation to key risks where sufficient evidence is available. The NCCRA also recognises that transitioning to a low-carbon economy can entail extensive policy, legal, technology and market changes to address mitigation and adaptation requirements related to climate change, and depending on the nature, speed, and focus of these changes, transition risks may pose varying levels of financial and reputational risk to organizations (IPCC, 2020). The NCCRA has a focus of assessing physical risks and therefore excludes transition risks.

2.1.5 Timeframes for Assessing Risk

The NCCRA will assess the current level of risk, and for two future time periods that present the medium term, around 2050, and in the long term, around 2100

(Table 2.5). These future time horizons were selected as 2050 and 2100 align with international climate goals, allow the consideration of long-term impacts, have relevance for infrastructure planning, and are used extensively in climate projection and scenario modelling.

Timeframe	Description
Present	Risks already occurring, up to 2030.
Medium term	Risks that may occur around 2050.
Long term	Risks that may occur around 2100.

Table 2.5: Risk assessment timeframes

2.1.6 Climate Projections

Climate change is already impacting upon Ireland, however, to inform the risks associated with projected climate change, climate risks need to be assessed in the context of future scenarios representing differing levels of atmospheric greenhouse gas concentrations and global temperatures. Different future scenarios are used within climate risks assessments to reduce uncertainty associated with the identification and assessment of future risks. For instance, the IPCC AR5 (IPCC, 2014) used four Representative Concentration Pathways (RCPs) to represent different levels of climate change: RCP2.6, RCP4.5, RCP6.0, and RCP8.5.

Ireland has committed to halving greenhouse gas emissions by 2030 and reaching net zero by 2050 at the latest. However, the degree of physical risks that Ireland will experience is dependent upon the success of global efforts to reduce greenhouse gas emissions. Therefore, even if Ireland meet's its greenhouse gas emissions targets, it could still be impacted by high levels of global warming due to inadequate emission reduction measures being pursued at the global scale. Consequently, there is uncertainty in the future climate that Ireland will be exposed to.

In the NCCRA, a conservative approach is taken to assess risks to Ireland and assumes global emission reduction targets are not met. This aligns with the principle of precaution as stated in the draft NAF 2024, and follows the approach used within the NZ CCRA (Ministry for the Environment, 2020). As a result, within the NCCRA, RCP8.5 and RCP4.5 are adopted to assess risks to Ireland:

- RCP8.5 was selected as it represents a high-emissions scenario and achieves the highest level of modelled temperature increases by the end of the century. Consequently, this scenario will result in the highest level of physical risk for Ireland, and therefore the require the greatest requirement for adaptation. Using RCP8.5 aligns with a conservative approach to the NCCRA and will be used as part of Stage 1 and Stage 2 assessments.
- RCP4.5 was selected as it represents a moderate-emissions scenario. RCP4.5 is more closely aligned with current levels of global climate action and policies than RCP8.5, and therefore can be considered aligned with the global temperature trajectory. RCP4.5 will be used in Stage 2 of the NCCRA in addition to RCP8.5.

RCP2.6, a low-emissions scenario, is not used as within this scenario physical risks are lower than RCP8.5, and RCP4.5, and is more applicable to assess risks associated with the transition to a carbon neutral economy. Transition risks are outside the scope of this NCCRA.

Standardised climate projections for Ireland based upon Shared Socioeconomic Pathways (SSPs) are not yet available.

2.1.7 Relevant Hazards and Data Sources

As shown in the IPCC Risk Framework, hazards are one of the determinants of climate risk. In the context of the NCCRA, the term hazard refers to the potential occurrence of a natural or human-induced physical event or trend or physical

impact that may cause loss of life, injury, or other health impacts, as well as damage and loss to property, infrastructure, livelihoods, service provision, ecosystems, and environmental resources.

Climate change will modify the magnitude, persistence, and frequency of hazard events, and alter the climatic conditions that can trigger or exacerbate the hazards, also known as climate impact drivers.

Through a review of existing information and stakeholder engagement, the hazards that will be considered within Stage 1 and Stage 2 of NCCRA have been identified (Table 2.6) based on current and expected hazard occurrence in Ireland. The changes in the hazards will be determined for each climate change scenario and time horizon.

To inform the spatial distribution and changes in frequency or intensity of each of the hazards, suitable spatial data has been identified based on the following criteria:

- The data must have national coverage.
- The data must be available for the current and future time horizons that align/could align with RCP4.5 and RCP8.5
- The data must be published to allow transparency of approaches and assumptions.
- Easily accessible to users available

The data that meet these criteria are categorised as ‘primary’ data sources. Where primary data sources for a hazard do not exist, ‘secondary’ data sources have been identified that meet some of the above criteria (Table 2.6). Qualitative information, such as academic articles, research reports, incident reports will also be used to inform the hazards where applicable.

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Type	Hazard	Data Sources		Comment	
		Primary	Secondary		
Hot and Cold	Changes in Air Temperature	Mean Temperature (TRANSLATE)			
	Changes in Water Temperature	Mean Temperature (TRANSLATE)			
	Heatwaves		Maximum Temperature (TRANSLATE)		
			Nights >15°C (TRANSLATE)		
			No. of Heatwaves (TRANSLATE)		
	Frost/Ice	Icing Days (Nolan and Flanagan, 2020)			
	Changes in Phenology		Growing Season Length (Nolan and Flanagan, 2020)		
Snowfall	Snowfall (Nolan and Flanagan, 2020)				
Wet and Dry	Changes in Precipitation	Mean Precipitation (TRANSLATE)			
	Extreme Precipitation	Wet days (>20 mm) (TRANSLATE)			

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Type	Hazard	Data Sources		Comment
		Primary	Secondary	
		Very wet days (>30 mm) (TRANSLATE)		
		Maximum daily precipitation (TRANSLATE)		
	Drought (Meteorological)	Mean Precipitation (TRANSLATE)		
		RR1 (TRANSLATE)		
	Drought (Environmental)		HydroPredict (Meresa and Murphy, 2023; Meresa et al., 2022, Murphy et al., 2023)	
	Hail		Academic Literature Reports	
	Fire Weather	TRANSLATE		Met Éireann to produce fire weather outputs via NFCS
	River Flooding	OPW CFRAM/PFRAM Water resources and Eflows (EPA to produce in coordination with NFCS)	Water resources and Eflows (EPA hydrotool with modifying coefficients based on HydroPredict)	OPW Scenarios require alignment with RCPs
	Surface Water Flooding	Wet days (>20 mm) (TRANSLATE)	GSI	GSI Surface Water Flooding data is only available for Dublin

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Type	Hazard	Data Sources		Comment
		Primary	Secondary	
		Very wet days (>30 mm) (TRANSLATE)		and does not include future scenarios
	Groundwater Flooding		GSI	Current, GSI Groundwater Flooding data does not include future scenarios but is being updated.
Wind	Changes in wind	Average Wind Speed (Nolan and Flanagan (2020))		
	Storms		Nolan and Flanagan (2020)	
Coastal and Marine	Coastal Erosion		GSI Coastal Vulnerability Irish Coastal Protection Strategy Study (ICPSS)	Coastal erosion linked with sea level rise.
	Coastal Flooding	OPW National Coastal Flood Hazard Mapping		
	Changes in Sea Temperature	Sea Surface Temperature (IPCC AR6)		Global dataset
	Marine Heatwaves		Marine Institute	
	Changes in Ocean Chemistry	pH at Surface (IPCC AR6)		Global dataset

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Type	Hazard	Data Sources		Comment
		Primary	Secondary	
	Sea Level Rise	Sea Level Projections (UKCP18) OPW National Coastal Extreme Water Level Estimation		OPW Scenarios require alignment with RCPs
Others	Air Pollution		Academic Literature Reports	
	Lightning		Academic Literature	

Table 2.6: The hazards that will be considered within the NCCRA.

2.1.8 Socioeconomic Projections

In addition to the changes expected in future climate and hazards, it is necessary to also account for changes in socioeconomics and demographics of the population to assess the exposure and vulnerability determinants of future risks more accurately, where feasible. For example, an ageing population will result in higher levels of vulnerability to some hazards in the future.

In Ireland, the CSO has modelled future population and labour force for the period 2017 to 2051 at the national level and for six scenarios (Figure 2.4). Population projections for the period 2017-2036 based on the NUTS 3 regions are also available including data on regional births, deaths and net internal and international migration classified by gender for each year. The Economic and Social Research Institute (ESRI) is currently updating the population projections as part of the National Planning Framework revision. If available, these projections will be used within the NCCRA.

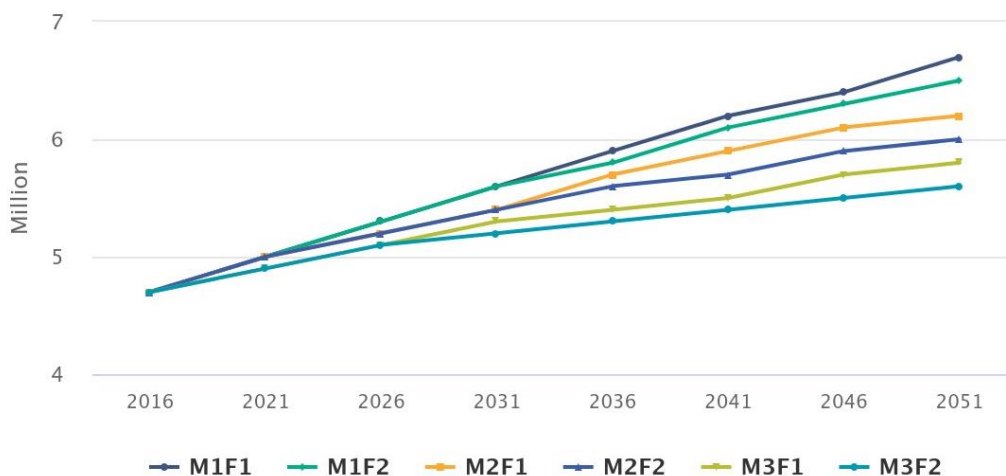


Figure 2.5: Example of the population projections for Ireland to 2051 based on six scenarios. Source: CSO Ireland.

The population projections will be used to qualitatively inform potential changes in exposure and vulnerability into the future. National population projections for

the present and medium-term (2050) are available, however, long-term population projections are not currently available.

2.1.9 Spatial Regions

The NCCRA is a national scale assessment, however, it will consider climate projections, hazards and risks and opportunities across eight sub-national regions. These regions are based on the NUTS (Nomenclature of Territorial Units for Statistics) classification, a geocode standard for the European Union (EU). These NUTS regions are used for collecting statistics, analysing socio-economic trends, and supporting EU regional policies. In Ireland, it includes three hierarchically levels, which are ultimately based upon the boundaries of the Irish counties.

Where information is available, risks will be identified at the NUTS 3 or county level, however, all risks will be aggregated and assessed at the national level (NUTS 1) (Table 2.7). The relevant NUTS level will be used to support qualitative description of risks if necessary. A visual representation of the NUTS 3 Regions of Ireland is shown in Figure 2.6, with a hierarchical breakdown according to county outlined in Table 2.7.

For the marine environment, the Irish Exclusive Economic Zone (EEZ) will be used as the outer limit of assessment (200 nautical miles, 370.4 km offshore), with Transitional Waters (12 nautical miles, 22.2 km offshore) also used if required (Figure 2.7). The EEZ and Transitional Waters region can be described according to the seas they intersect, such the Irish Sea and St. George's Channel, the Celtic Sea, the North Atlantic Ocean, and the Inner Seas off the West Coast of Scotland. The Irish Internal Waters marine boundary will also be used to describe the internal bays, estuaries, and coastal waters around the Irish coastline and the zone designated for the Water Framework Directive as the Coastal Waterbody unit.



Figure 2.6: The NUTS 3 Regions of Ireland.

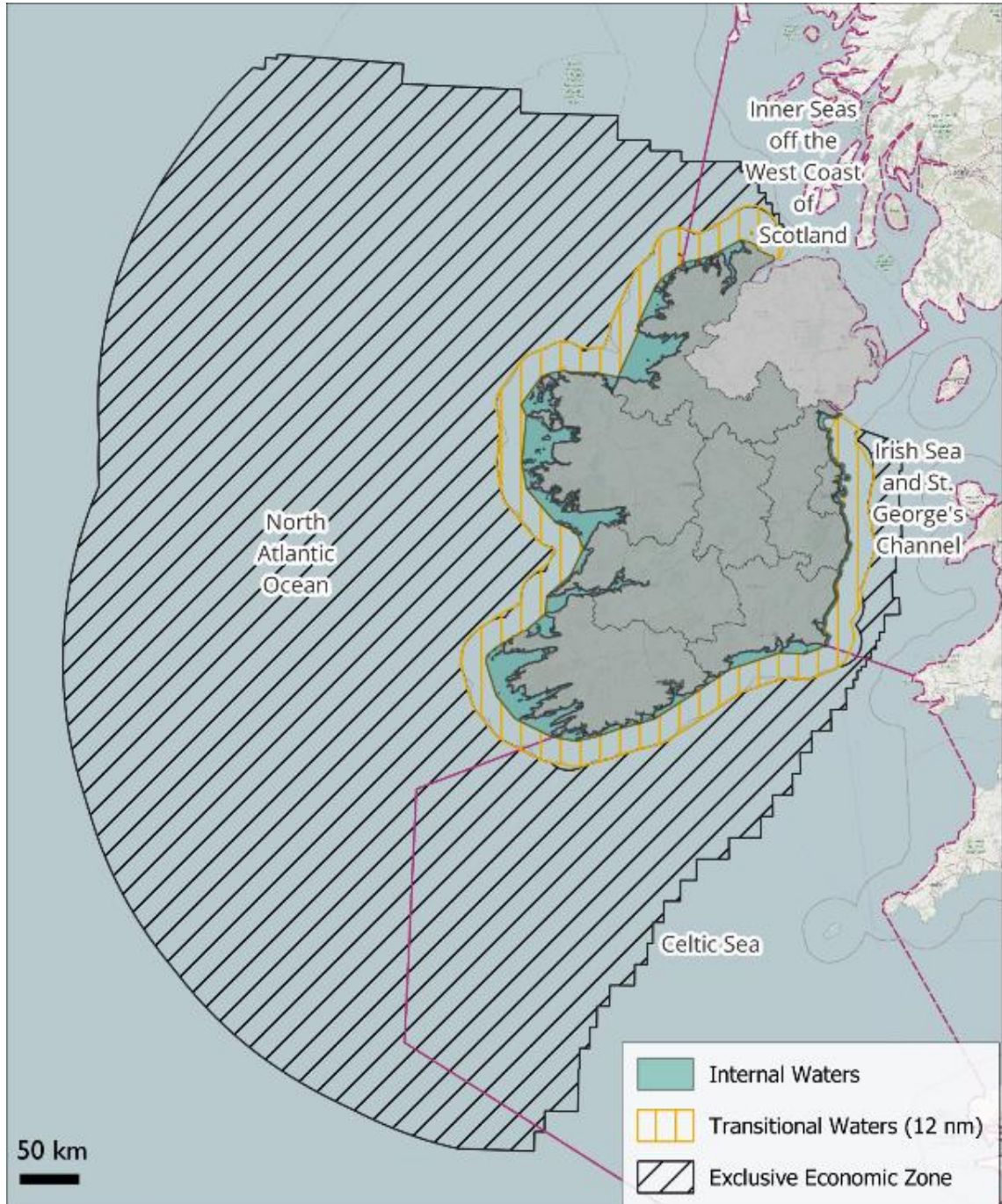


Figure 2.7: The marine environment regions (right). Basemap data from OpenStreetMap.

NUTS 1	NUTS 2	NUTS 3	Local Authorities
Ireland	Northern and Western Region	Border	Cavan
			Donegal
			Leitrim
			Monaghan
		Sligo	
		West	Galway City
			Galway
			Mayo
	Roscommon		
	Southern Region	Mid-West	Clare
			Limerick City and County
			Tipperary
		South-East	Carlow
			Kilkenny
			Waterford City and County
			Wexford
		South-West	Cork
			Cork City
			Kerry
	Eastern and Midland Region	Dublin	Dublin City
Dún Laoghaire–Rathdown			
Fingal			
South Dublin			
Mid-East		Kildare	
		Louth	
		Meath	
		Wicklow	
Midland		Laois	
		Longford	
		Offaly	
		Westmeath	

Table 2.7: The NUTS Regions Hierarchy and the corresponding Local Authorities areas.

2.1.10 Criteria for Assessing Risk: Magnitude of Consequence

When assessing and prioritising climate risks, an assessment of consequence of each risk is required. Table 2.8 shows the magnitude of consequence criteria to be employed as part of the NCCRA. The categories of consequence are based

on the EU CRA (2024) with financial considerations adapted from the UK CCRA3 (Watkiss et al. 2021).

Category	Consequence
Very High (Catastrophic)	Major and frequent damage and losses, loss of system functionality, irreversibility of consequences, large extent, very high pervasiveness, high potential for crossing impact thresholds or tipping points, cascading effects beyond system boundaries, systemic risk, or over €1 billion exposed per annum.
High (Critical)	Significant and frequent damages and losses, disturbance of system functionality, long-term effects, large extent and high pervasiveness, potential for crossing impact thresholds or tipping points, cascading effects beyond system boundaries and systemic risk, or over € hundreds of millions exposed per annum.
Moderate	Moderate and occasional losses and damages, moderate disturbance of system functionality, effects are temporary or unfolding slowly with a moderate extent/pervasiveness, or over € tens of millions exposed per annum.
Low	None to low or rare losses and damages. No disturbance of functionality. Less than € ten million exposed per annum.

Table 2.8: Magnitude of consequence criteria based on the EU CRA (2024) with financial additions from UK CCRA3 (Watkiss et al. 2021).

2.1.11 Confidence Criteria

A level of confidence rating is required for each of the identified risks. The NCCRA will use confidence criteria used in the IPCC AR5 (IPCC, 2014) and AR6 (IPCC, 2023) based on Mastrandrea et al. (2011). As shown in Table 2.9, the criteria use the level of robustness of evidence and the level agreement between available information to assess overall confidence. This will be applied qualitatively with a single confidence level given for each risk and considering the confidence across the three-time horizons. The qualifiers used to express a level of confidence will be Very low, Low, Medium, High, and Very high.

Agreement ↑	High Agreement Limited Evidence	High Agreement Medium Evidence	High Agreement Robust evidence
	Medium agreement Limited evidence	Medium agreement Medium Evidence	Medium agreement Robust evidence
	Low agreement Limited evidence	Low agreement Medium Evidence	Low agreement Robust evidence
	Evidence (type, amount, quality, consistency) →		

Table 2.9: Confidence criteria that will be applied to each risk, based on Mastrandrea et al., 2011.

If sufficient quantitative/probabilistic information exists, then a statistical likelihood will be provided. Table 2.10 defines the likelihood language and the corresponding statistical level.

Likelihood Language	Statistical Level
Virtually certain	99-100% probability
Very likely	90-100% probability
Likely	66-100% probability
About as likely as not	33-66% probability
Unlikely	0-33% probability
Very unlikely	0-10% probability
Exceptionally unlikely	0-1% probability

Table 2.10: Likelihood scale from Mastrandrea et al. 2011.

2.2 Stage 1: Identification and Prioritisation of Climate Risks and Opportunities

Overview

Stage 1 addresses two main questions: *How could Ireland be affected by climate change?* and *What could the consequence of these risks be?* Stage 1 involves a qualitative analysis of how Ireland is already and could be affected by future climate change to develop a preliminary understanding of the extent and relative consequence of climate risks and opportunities for Ireland. The Stage 1 qualitative analysis will be informed by literature review and stakeholder consultation (interviews and workshops) with the outputs comprising a climate risk register, consisting of climate risk statements categorised across seven systems in line with the European Union Climate Change Risk Assessment.

Task 1: Risk Identification

A review of the existing evidence base (i.e., Local Authority Climate Action Plans, Sectoral Adaptation Plans, academic literature, reports, climate projections, and data) will be undertaken to identify current and potential future risks and opportunities for relevant climate hazards (Section 2.1.7). Identified risks will focus on the elements and sub-elements at risk (Section 2.1.2) and be described using the risk statement logic (Table 2.11). Climate risk statements will detail direct, cascading, and independent risks where feasible with risk statements accounting for hazards, exposure, vulnerability. Each risk will be assigned a level of consequence for current and future time horizons (Section 2.1.5) under a high-emissions scenario (Section 2.1.6). Stage 1 will not consider adaptation; therefore, risks will be rated assuming no adaptation in place. Identified opportunities will be described following the risk statement logic as far as reasonably possible. The consequence of identified opportunities will be qualitatively assessed.

Logic	Information	Example	Information Source
A receptor...	Element/Sub-element at Risk	Buildings	Elements at risk (Table 2.4)
...and is impacted by	Hazard (pre-set list)	River Flooding	Hazards (Table 2.6)
The risk could happen in...	Time horizons (pre-set list)	Currently, medium term, and long term	Timeframes (Table 2.5) Climate Projections Literature Review
...and applies to the following regions	National or regions (pre-set list)	All of Ireland	Spatial regions (Table 2.7) Climate Projections Literature Review
The risk has been rated as...	Consequence criteria	High	Consequence Criteria (Table 2.9) Literature Review
If this risk occurred, it could have the following consequences...	Description (free-text)	Damage to buildings	Literature Review Stakeholder Engagement
As shown by the following case study...	Case study (free text)	Heavy rainfall from Storm Babet result in ~100 homes flooded in Middleton causing extensive damage to buildings and contents.	Literature Review Stakeholder Engagement

Table 2.11 The logic for describing risks. Example provided is indicative. Based on the NZ CCRA (Ministry for the Environment, 2020).

Task 2: Confidence

A level of confidence will also be assigned to each of the risk statements, based upon confidence in assessment and potential magnitude of consequence outlined in Sections 2.1.10. and 2.1.11, respectively.

Task 3: Review of Climate Risk Register

The risks statements will be reviewed by stakeholders via an online survey to review, augment, and refine the initial risk and opportunity statements. Once reviewed, the risk and opportunity statements will be consolidated to the element

at risk level, duplicates removed, and to align risks to the relevant systems (Section 2.1.2). An in-person stakeholder workshop will be then held to review the consolidated and refined risk and opportunity statements and to review and refine the magnitude of consequence for each identified risk.

Output

The output of Stage 1 will be a national climate risk register for Ireland. Risks with a potential for magnitude of consequence of Moderate or above will be taken to Stage 2, these are termed 'key risks'.

2.3 Stage 2: Detailed Assessment of Priority Risks and Opportunities

Overview

Stage 2 addresses the question *Where and when might risks be realised?* Stage 2 involves a semi-quantitative assessment of the key risks identified in Stage 1 and will refine the understanding of the level of exposure, vulnerability, and consequence for each of the key risks. Stage 2 is informed by the geospatial analysis and stakeholder engagement through interviews and workshops.

Task 1: Development of Impact Chains

For each of the key risks, impact chains will be developed. Impact chains provide a structured way to analyse and visualise how hazards, vulnerabilities, and exposures interact to create a particular risk (Figure 2.6). They help to demonstrate the interconnected factors, both direct and indirect and support identification of relevant data and indicators to inform hazard, exposure, and vulnerability.

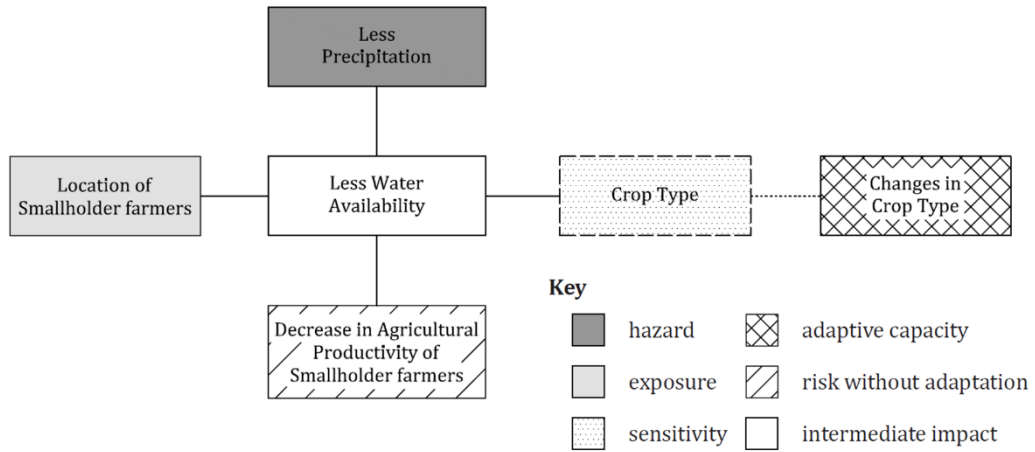


Figure 2.8: An example of a basic impact chain showing the interaction between the determinants of risk and the impact of the risk. Source: ISO 140091

To support the identification and analysis of complex risks, the impact chains will incorporate the concepts and framework described in Simpson et al. (2021) and Zscheischler et al. (2020). Simpson et al. (2021) provides a framework to describe the complex risk interactions (Section 2.1.1, Figure 2.3), such as aggregating, compounding, and cascading. Zscheischler et al. (2020) provides a typology to classify compound events into four types; preconditioned, multivariate, temporally compounding and spatially compounding. An example of a pre-conditioned event is shown in Figure 2.7. By using these frameworks and typology, a consistent terminology can be used and a ‘complex risk type’ assigned to relevant risks, which will be used within Stage 3 to inform decision urgency.

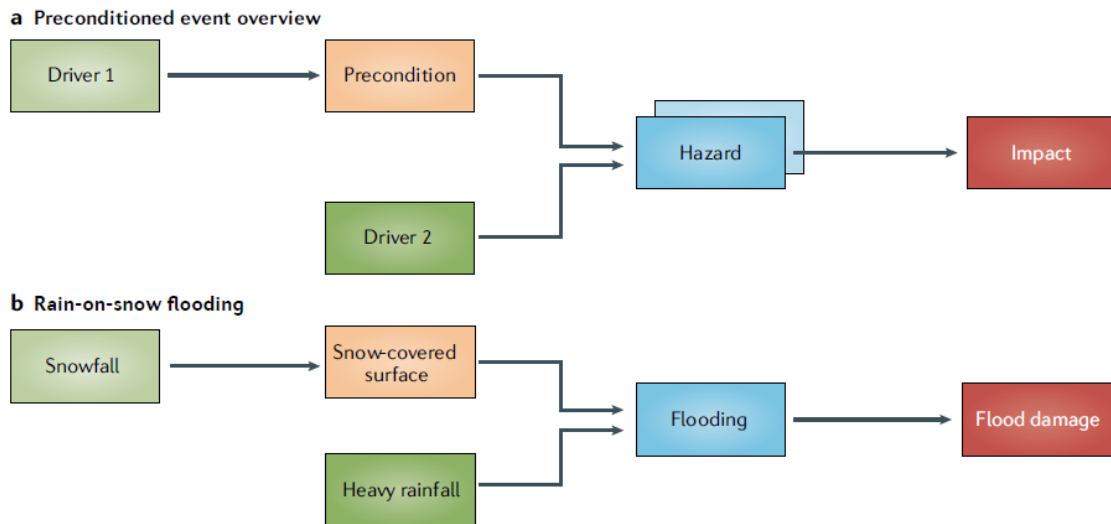


Figure 2.9: a) The key elements of a preconditioned event type b) An example of rainfall on snow resulting in flooding and flood damage (Zscheischler et al., 2020).

Task 2: Exposure and Vulnerability Assessment

Using the impact chains, the relevant hazard, exposure, and vulnerability datasets (spatial and non-spatial) will be sourced to inform and assess levels of exposure and vulnerability. Geospatial analysis will be undertaken combining hazard and element/asset locations to determine the national level of exposure for each of the risks with a level of exposure assigned following the criteria in Table 2.12. The degree of exposure will be determined for RCP8.5 and RCP4.5 scenarios (Section 2.1.6). For each of the risks, a level of vulnerability will be assigned informed by existing information and stakeholder engagement. In-person stakeholder workshops will be held to validate both the exposure and vulnerability classification.

Task 3: Refine Magnitude of Consequence and Confidence

Given the additional information provided by the exposure and vulnerability assessment, the level of consequence of each risk will be reviewed and, if necessary, revised informed by stakeholder consultation.

Level	Exposure	Vulnerability
Extreme (4)	The majority (>75%) of the element at risk is exposed to the hazard.	Extremely likely to be adversely affected, because the 'element at risk' is highly sensitive to a given hazard and has a low capacity to adapt.
High (3)	A high proportion (50–70%) of the element at risk is exposed to the hazard.	Highly likely to be adversely affected, because the 'element at risk' is highly sensitive to a given hazard and has a low capacity to adapt.
Moderate (2)	Up to half (25–50%) of the element at risk is exposed to the hazard.	Moderately likely to be adversely affected, because the 'element at risk' is moderately sensitive to a given hazard and has a low or moderate capacity to adapt.
Low (1)	A small proportion (5–25%) of the element at risk is exposed to the hazard.	Low likelihood of being adversely affected, because the 'element at risk' has low sensitivity to a given hazard and a high capacity to adapt.

Table 2.12: The exposure and vulnerability criteria. Based on the NZ CCRA (Ministry for the Environment, 2020).

Output

The output of Stage 2 will be a national climate risk register with revised magnitudes of consequence. Risks with a potential for magnitude of consequence of Moderate or above will be taken to Stage 3.

2.4 Stage 3: Adaptation and Decision Urgency

Stage 3 addresses the questions *What is the management status of current and future risks?* and *What is the urgency of action?* Stage 3 is a qualitative assessment of the current and planned adaptation responses and the short-term (within the next five years) decision urgency required to manage each of the key risks to an acceptable level. Stage 3 is informed by existing information and stakeholder consultation through interviews and workshops.

Task 1: Review Current and Planned Adaptation Action

As part of this methodology, existing information will be reviewed, and relevant stakeholders interviewed to establish the current and future management levels of each of the key risks. To further inform the status of current and planned and potential adaptation actions, the concept of 'Risk Bowties' will be applied (IEC/ISO 31010:2019). Risk Bowties were developed as a practical tool to allow better understanding of how risks should be managed, overseen and reviewed. The strength of the Risk Bowtie is that it provides a visual synthesis of the key drivers of the problem and potential solutions (Winder et al., 2021). Using a Risk Bowtie approach in tandem with the asset management definition of resilience as *'the capacity of built assets and infrastructure to endure acute shocks and chronic stresses while successfully adapting to long term changes'* adds a layer of analysis to understanding and measuring resilience in the context of climate change.

The Risk Bowties will be used to analyse and demonstrate causal relationships identified within the impact chains developed in Stage 2. As part of Stage 3, Risk Bowties will be used to classify the actions that are currently in place or planned as both 'proactive' or 'reactive' actions (Figure 2.8). These adaptations can be analysed to see the timing of the action, whether they are currently in place or planned, or whether new or novel solutions would be required to reduce the risks identified.

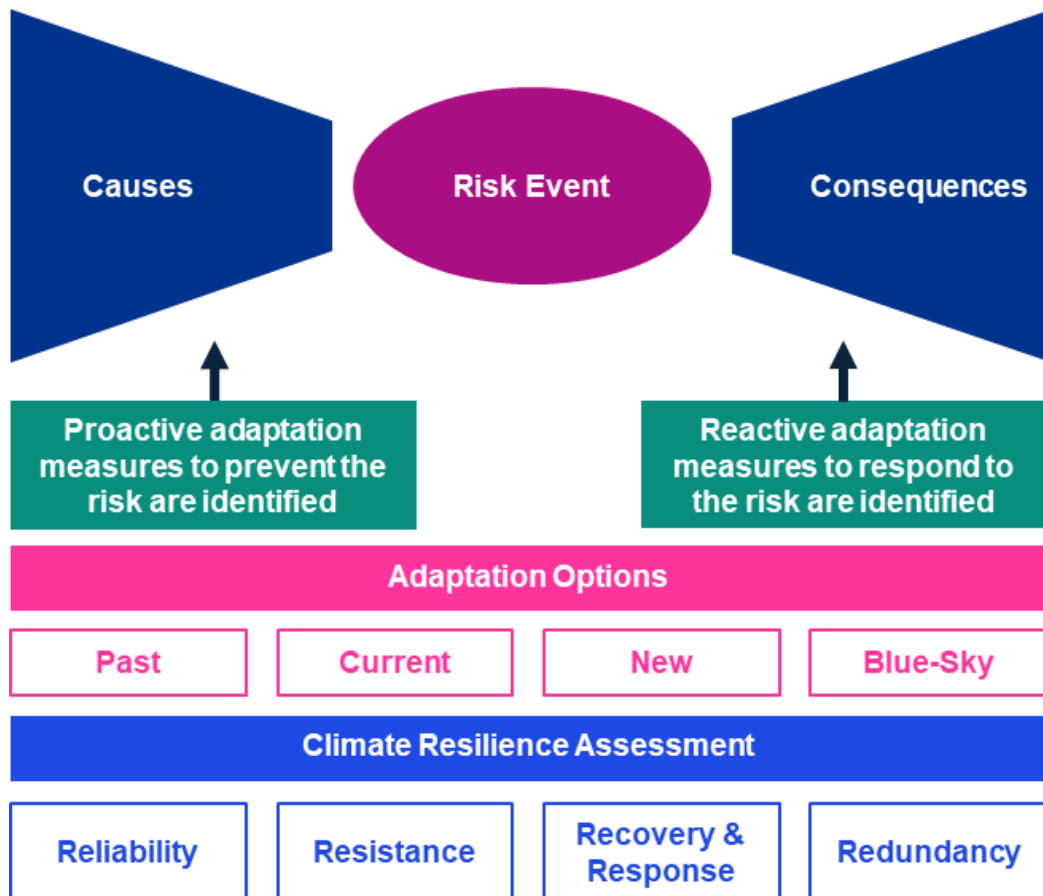


Figure 2.10: Risk Bowtie Framework diagram with proactive and reactive measures identified.

The current and planned adaptation actions can also be classified from a resilience perspective using the following categories:

- **Reliability** and **Resistance** focusing on understanding the health of the assets or climate event location.
- **Response** and **Recovery** focuses on the ability to return the system back into full operation, reducing the duration of the climate event.
- **Redundancy** focuses on the ability to continue to supply and operate through other systems in the event of a climate risk.

Through this information review and analysis an understanding of the current management level of each risk will be identified and any adaptation gaps that may exist.

Task 2: Decision Urgency

The NCCRA uses decision urgency ratings in Stage 3 to identify the need for adaptation decision-making. Urgency is defined as “a measure of the degree to which further action is needed in the next five years to reduce a risk or realise an opportunity from climate change” (Committee on Climate Change, 2022). There are four levels of urgency described in Figure 2.9, and informed by Task 1 and stakeholder engagement, a Decision Urgency profile will be developed for each risk. It should be noted that it is not in the scope of the NCCRA to recommend or suggest the adaptation actions that should or could be taken to reduce the identified risk.

Urgency Criteria

More Action Needed	<p>New, stronger or different Government action, whether policies, implementation activities, capacity building or enabling environment for adaptation – over and above those already planned – are beneficial in the next five years to reduce climate risks or take advantage of opportunities. This will include different responses according to the nature of the risks and the type of adaptation:</p> <ul style="list-style-type: none"> • Addressing current and near-term risks or opportunities with low and no regret options (implementing activities or building capacity). • Integrating climate change in near-term decisions with a long lifetime or lock-in. • Early adaptation for decisions with long lead-times or where early planning is needed as part of adaptive management. 	<p style="color: blue; font-weight: bold;">More Urgent</p> <p style="color: blue; font-weight: bold;">Less Urgent</p>
Further investigation	<p>On the basis of available information, it is not known if more action is needed or not. More evidence is urgently needed to fill significant gaps or reduce the uncertainty in the current level of understanding in order to assess the need for additional action.</p>	
Sustain Current Action	<p>Current or planned levels of activity, are appropriate, but continued implementation of these policies and plans is needed to ensure that the risk continues to be managed in the future.</p>	
Watching Brief	<p>The evidence in these areas should be kept under review, with continuous monitoring of risk levels and adaptation activity (or the potential for opportunities and adaptation) so that further action can be taken if necessary.</p>	

Figure 2.11: The criteria to assign urgency to each risk (Committee on Climate Change, 2022).

Output

The output of Stage 3 will be a national climate risk register consisting of national risks and opportunities with each risk consisting of a magnitude of consequence for each future time horizon, the decision urgency required to manage each of the risks to an acceptable level (Figure 2.10), a level of confidence for the risk, and where appropriate, risk owners. The risks can be prioritised based on these two criteria.

Risk	Ratings		
N1 Risks to coastal ecosystems, including the intertidal zone, estuaries, dunes, coastal lakes and wetlands, due to ongoing sea-level rise and extreme weather events.	Urgency		78
	Consequence	Now	Min
		2050	Mod
		2100	Major

Figure 2.12: An example of the highest nature-related climate risk for New Zealand showing the urgency score and the magnitude of consequence for the three-time horizons (Ministry for the Environment, 2020).

3 Stakeholder Engagement

Stakeholder engagement is a critical element of the NCCRA to build an appropriate evidence base to inform the identification and assessment of risks. Stakeholder engagement in the NCCRA is based on four key principles:

- **Inform:** This approach underpins all stakeholder engagement activities. It is the foundational step which seeks to commence information and knowledge sharing so that all stakeholders are aware of and understand the project objectives, as well as the expectations of their participation during the project. This stage is critical in achieving stakeholder buy in.
- **Consult:** This approach seeks to gather initial feedback on emerging project material and to ensure that a baseline understanding of critical views and perspectives is established.
- **Involve:** This approach seeks to collaboratively build knowledge and demonstrate how this deeper level of engagement influences the shape and trajectory of the project outcomes.
- **Develop:** In developing the finalised project outputs, this approach aims to ensure that stakeholders feel that their views have been adequately captured and enables final decision making and validation.

Broadly, the stakeholder engagement process for the NCCRA has been designed to incorporate four distinct phases, as follows:

- Method Development Engagement
- Awareness Building
- Risk Assessment Engagement
 - a) Identification and prioritisation of climate risks and opportunities
 - b) Detailed assessment of priority risks and opportunities
 - c) The status of adaptation and urgency of adaptation action

- Final Report Engagement

A stakeholder engagement plan has been developed to support the stakeholder engagement process. This document will set the framework and principles for engaging with stakeholders at each stage of the project. It identifies and categorises key government departments, agencies, partners, and stakeholders relevant to the NCCRA – and details the specific engagement activities to be pursued. It is important to note that the stakeholder engagement plan is considered a living document and will be iteratively updated through NCCRA development. A summary of the stakeholder identification process and engagement activities are outlined below.

3.1 Identification of Key Stakeholders

Based on existing information and a review of literature, key stakeholders to be engaged across the NCCRA process have been identified through a comprehensive stakeholder mapping process. This mapping exercise sought to provide a logical and verifiable approach to the structure of the engagement processes – and the appropriate grouping or categorisation of key stakeholders for this purpose.

This initial mapping exercise considered all relevant sectors and sub-sectors in Ireland, including agencies, partners, and organisations directly involved in climate change risk mitigation and adaptation. The exercise has been informed in the first instance by the assessments carried out under Ireland's the NAF (2018). Specifically, the consultation process undertaken in the development of the Sectoral Adaptation Plans (SAPs) was reviewed in detailed and key stakeholders engaged as part of that process were identified. Thereafter a comprehensive gap analysis was performed to ensure that all relevant sectors were represented – and to facilitate more detailed evaluation of cascading and transboundary risks.

Stakeholders were identified from government bodies or agencies, research groups, private sector interests, and community organisations, who have insight into the impacts of climate change on a particular sector, region, or industry. These stakeholders were categorised into three groups:

- **Steering Group:** The Project Steering Committee will be central to guiding the high-level structure as well as strategic direction of the NCCRA - inclusive of method development.
- **Expert Working Group:** The expert working group will consist of the Climate/Socio-Economic Working Group to provide expert scientific and policy advice and insights related to the identification of relevant climate, environmental and socio-economic information and data and associated considerations. The Thematic Working Group which will provide expert scientific and policy advice and insights related to the identification of appropriate thematic areas and associated elements at risk, the determination of key criteria that underpin the NCCRA framework and the operationalisation of this framework through the delivery of the three phases of the NCCRA.
- **Wider Stakeholders:** The wider stakeholders will be kept up to date and informed of the NCCRA activities to ensure buy-in and understanding of the NCCRA outputs and outcomes. The wider stakeholders are listed in the Appendix.

3.2 Method Engagement

The objective of this sub-task is to ensure that relevant methodological considerations are assessed in determining the best approach to the NCCRA. The method engagement activities consist of workshops and document review and feedback. The activities and target stakeholder groups are outlined in further detail below in Table 3.1.

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
Two online workshops: Technical workshop Thematic Workshop	Expert Working Groups	Mid to end February	Minutes of workshops and summary consultation report
Feedback on First Order Draft (FOD)	Steering Group	Mid-March	Comments on First Order Draft document

Table 3.1: Method engagement plan

3.3 Awareness Building

The overarching aim of awareness building is to introduce wider key stakeholders to the project - in terms of the intention to develop a NCCRA; the three assessment stages; and the role of stakeholders across the process. This will be a crucial step to ensure stakeholder buy in and address any initial queries prior to the commencement of the risk assessment exercises. As shown in Table 3.2, as part of the inform approach to stakeholder engagement, awareness of the NCCRA will be built amongst stakeholders through a range of activities.

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
1) Hold a webinar to provide a high-level introduction to the NCCRA and to ensure that stakeholders are clear on the purpose and rationale of the exercise – and their expected role within this. A Q&A session will be facilitated at the end of the webinar.	<ul style="list-style-type: none"> Steering Group Expert Working Groups Wider Stakeholders 	Early to mid-March 2024	Webinar recording which can be circulated to other stakeholders

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
<p>This webinar will be held in mid to late March via Zoom/ Teams and will be approximately 2 hours long.</p> <p>The webinar presentation will be recorded so that stakeholders who are unable to attend can view the presentation. The Q&A session will not be recorded.</p> <p>Questions and responses will be recorded, though they will not be attributed to any individual contributors.</p>			
<p>2) Develop a stakeholder memo / pre-consultation package setting out the proposed methodological approach to the risk assessment stage.</p> <p>a. This pre-consultation pack will detail the role of stakeholders throughout the project, providing stakeholders clarity on the expectations and extent of their involvement.</p> <p>The pack will also outline the purpose, rationale, and method to develop the NCCRA as clearly as</p>	<ul style="list-style-type: none"> • Steering Group • Expert Working Groups • Wider Stakeholders 	<p>Early to mid-March 2024</p>	<p>Pre-consultation pack which can be circulated to other stakeholders.</p>

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
possible, so that all stakeholders gain a solid understanding of the project.			

Table 3.2: Awareness building stakeholder engagement plan

3.4 Risk Assessment Engagement

As part the three stages of the NCCRA, there will be various engagement activities for each stage of the risk assessment. These activities are outlined in more detail below.

3.4.1 Stage 1: Identification and Prioritisation of Climate Risks and Opportunities

The objective of this stage is to broadly identify the climate change risks and opportunities to be prioritised for Stage 2. As part of the consult and involve approaches, stakeholders will be asked to identify a long list of climate risk and opportunities, which they will then work to finalise. Table 3.3 outlines how this objective will be achieved.

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
The development and circulation of an online survey amongst stakeholders to develop an initial long list of climate risks and opportunities	<ul style="list-style-type: none"> Expert Working Groups Wider Stakeholders 	End April to End May	Detailed survey analysis
An in-person sectoral workshop to validate and finalise the long list. The workshop will be carefully structured around an agenda developed in consultation	<ul style="list-style-type: none"> Expert Working Groups 	Early June	Meeting minutes and summary consultation findings.

with the EPA. The workshop will comprise of a plenary session and then discursive breakout sessions, facilitated by KPMG.

Table 3.3: Identification and prioritisation of climate risks and opportunities stakeholder engagement plan

3.4.2 Stage 2: Detailed Assessment of Priority Risks and Opportunities

The objective of this stage is to undertake more detailed assessment of the priority risks and opportunities. Table 3.4 outlines how this will be achieved.

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
<p>Series of in-person thematic workshops</p> <ul style="list-style-type: none"> Comprising of a plenary session to introduce participants to the NCCRA followed by sectoral breakout activities that will ask participants to focus on priority risks for their sectors with the aim of developing information on exposure and vulnerability, cross-sectoral between risks, and information gaps 	<ul style="list-style-type: none"> Wider Stakeholders 	July to September	Meeting minutes and summary consultation findings.
<p>Cross-sector participation in online focus groups</p> <ul style="list-style-type: none"> Based on the identified cross-sectoral risks identified, multiple sectors will be brought together to explore and evaluate potential cross-cutting and cascading risks via online focus groups to allow for more targeted discussion. 	<ul style="list-style-type: none"> Expert Working Groups 	September – October	Meeting minutes and summary consultation findings.

Table 3.4: Detailed assessment of priority risks and opportunities and opportunities stakeholder engagement plan

3.4.3 Stage 3: Adaptation and Decision Urgency

The objective of this stage is to review current and planned responses to the key risks and opportunities to assess action and decision urgency. A summary

version of the revised list of priority national and sub-national risks and opportunities for each sector will be circulated to all stakeholders to inform a subsequent assessment of adaptation action and decision urgency. Specifically, sectoral stakeholders and relevant experts will be consulted to identify any adaptation actions planned or underway, whether risks would benefit from short term action, whether adaption ‘lock-ins’² can be avoided, and adaptation urgency. Table 3.5 outlines the form this engagement will take.

Activities	Stakeholder Group(s)	Indicative Timeline	Outputs
A targeted online survey to gauge views on adaptation responses	<ul style="list-style-type: none"> Expert Working Groups Wider Stakeholders 	September/ October	Detailed Survey Analysis
Targeted online focus groups which will present survey findings	<ul style="list-style-type: none"> Expert Working Groups 	October	Meeting minutes and summary consultation findings.
Semi-structured interviews with relevant experts	<ul style="list-style-type: none"> TBC 	October/ November	Meeting minutes and summary consultation findings.

Table 3.5: Adaptation and urgency of adaptation action stakeholder engagement plan.

All four approaches to stakeholder engagement underpin these activities, as stakeholders share knowledge on adaptation actions and urgency based on the information provided during consultation.

3.5 Final Report Engagement

As part of the finalisation of the NCCRA, four main reports will be produced:

² A situation in which the future development of a system, including infrastructure, technologies, investments, institutions, and behavioural norms, is determined or constrained (‘locked in’) by historical developments (IPCC, 2023: Annex 1).

- Main report: this report identifies climate change risks and opportunities. It outlines the most urgent risks and provides an overview of other priority risks and opportunities.
- Technical report: this report details the evidence base which informs the risk assessment and makes up the current knowledge of climate change risks in Ireland.
- Summary report: this report will be a succinct document which presents the policy-relevant aspects of the risk assessment in non-technical and accessible language.
- Consultation report: this report will be a concise document which summarises the findings gathered from the various stakeholder engagement activities of the project.

These reports will be produced with significant elements of stakeholder input, reflecting the importance of the develop approach to engagement in finalised project outputs. A draft of each report will be shared with key stakeholders. Other stakeholder feedback will be gathered through an online survey during November and December. Online and in-person workshops will also be held to provide further opportunity for stakeholders to be involved in the finalisation of the four reports. As shown in Table 3.6, these workshops will be held over December 2024 and January 2025.

Activities	Stakeholder Group(s)	Indicative Timeframe	Outputs
Draft versions of each document will be shared with stakeholders for review.	<ul style="list-style-type: none"> Steering Group Expert Working Groups 		
Stakeholder feedback will be gathered through a final and concise survey .	<ul style="list-style-type: none"> Expert Working Groups 	November 2024 to January 2025	Finalised four main reports with stakeholder input.
Online and in-person meetings will be held to support the final drafting of reports.	<ul style="list-style-type: none"> Steering Group 		

Table 3.6: Finalisation of report stakeholder engagement plan.

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Glossary

Key Term	Definition
Adaptation	In human systems, the process of adjustment to actual or expected climate and its effects, in order to moderate harm or exploit beneficial opportunities. In natural systems, the process of adjustment to actual climate and its effects; human intervention may facilitate adjustment to expected climate and its effects (IPCC, 2023: Annex 1).
Adaptive Capacity	The ability of systems, institutions, humans and other organisms to adjust to potential damage, to take advantage of opportunities, or to respond to consequences (adapted from MA, 2005) (IPCC, 2022: Annex II).
Assets	'Things of value' that may be exposed or vulnerable to a hazard or risk. Physical, environmental, cultural, financial or economic element that has tangible, intrinsic or spiritual value.
Baseline	A time period of interest, or a period over which some relevant statistics are calculated (IPCC, 2022, Annex II).
Biodiversity	Biodiversity or biological diversity means the variability among living organisms from all sources including, among other things, terrestrial, marine and other aquatic ecosystems, and the ecological complexes of which they are part; this includes diversity within species, between species and of ecosystems (IPCC, 2023: Annex 1).

Key Term	Definition
Cascading effects (of climate change)	Cascading impacts from extreme weather/climate events occur when an extreme hazard generates a sequence of secondary events in natural and human systems that result in physical, natural, social or economic disruption, whereby the resulting impact is significantly larger than the initial impact. Cascading impacts are complex and multi-dimensional and are associated more with the magnitude of vulnerability than with that of the hazard (IPCC, 2023: Annex 1).
Climate	Climate in a narrow sense is usually defined as the average weather, or more rigorously as the statistical description in terms of the mean and variability of relevant quantities over a period of time ranging from months to thousands or millions of years. The classical period for averaging these variables is 30 years, as defined by the World Meteorological Organization (WMO). The relevant quantities are most often surface variables such as temperature, precipitation and wind. Climate in a wider sense is the state, including a statistical description, of the climate system (IPCC, 2023: Annex 1).
Climate Change	A change in the state of the climate that can be identified (e.g., by using statistical tests) by changes in the mean and/ or the variability of its properties and that persists for an extended period, typically decades or longer. Climate change may be due to natural internal processes or external forcings such as modulations of the solar cycles, volcanic eruptions and persistent anthropogenic

Key Term	Definition
	changes in the composition of the atmosphere or in land use (IPCC, 2023: Annex 1).
Climate Projections	A climate projection is the simulated response of the climate system to a scenario of future emission or concentration of the cryosphere, the lithosphere and the biosphere and the interactions between them. The climate system evolves in time under the influence of its own internal dynamics and because of external forcings such as volcanic eruptions, solar variations and anthropogenic forcings such as the changing composition of the atmosphere and land-use change (IPCC, 2018: Annex I).
Co-benefits	A positive effect that a policy or measure aimed at one objective has on another objective, thereby increasing the total benefit to society or the environment. Co-benefits are also referred to as ancillary benefits (IPCC, 2022: Annex II).
Community	A community may be a geographical location (community of place), a community of similar interest (community of practice) or a community of affiliation or identity (such as industry).
Compound hazards and stressors	Combined occurrences of multiple hazards and stressors (i.e., cumulative hazards) that will become more significant in the future as adaptation thresholds are reached, for example, for a low-lying coastal area, a persistent wet season (high groundwater, reduced field capacity) is followed by a coastal storm amplified by sea-

Key Term	Definition
	level rise coincident with intense rainfall, leading to compound flooding impacts.
Confidence	The robustness of a finding based on the type, amount, quality, and consistency of evidence (e.g., mechanistic understanding, theory, data, models, expert judgement) and on the degree of agreement across multiple lines of evidence. In this report, confidence is expressed qualitatively (Mastrandrea et al., 2010).
Consequence	The consequences of realised risks on natural and human systems, where risks result from the interactions of climate-related hazards (including extreme weather/climate events), exposure, and vulnerability. Impacts generally refer to effects on lives, livelihoods, health and well-being, ecosystems and species, economic, social and cultural assets, services (including ecosystem services) and infrastructure (IPCC, 2022, Annex II).
Disaster	Severe alterations in the normal functioning of a community or a society due to hazardous physical events interacting with vulnerable social conditions, leading to widespread adverse human, material, economic or environmental effects that require immediate emergency response to satisfy critical human needs and that may require external support for recovery (IPCC, 2018: Annex I).
Driver	Any natural or human-induced factor that directly or indirectly causes a change in a system (adapted from MA, 2005) (IPCC, 2022: Annex II).

Key Term	Definition
Emissions (Anthropogenic)	Emissions of greenhouse gases (GHGs), precursors of GHGs and aerosols caused by human activities. These activities include the burning of fossil fuels, deforestation, land use and land-use changes (LULUC), livestock production, fertilisation, waste management and industrial processes (IPCC, 2023: Annex 1).
Exposure	The presence of people; livelihoods; species or ecosystems; environmental functions, services, and resources; infrastructure; or economic, social, or cultural assets in places and settings that could be adversely affected (IPCC, 2023: Annex 1).
Extreme weather event	The occurrence of a value of a weather or climate variable above (or below) a threshold value near the upper (or lower) ends of the range of observed values of the variable. For simplicity, both extreme weather events and extreme climate events are referred to collectively as 'climate extremes (IPCC, 2023: Annex 1).
Frequency	The number or rate of occurrences of hazards, usually over a particular period (NZ CCRA Framework, 2019).
Greenhouse gas	Gaseous constituents of the atmosphere, both natural and anthropogenic, that absorb and emit radiation at specific wavelengths within the spectrum of radiation emitted by the Earth's surface, by the atmosphere itself, and by clouds. This property causes the greenhouse effect (IPCC, 2023: Annex 1).
Hazard	The potential occurrence of a natural or human-induced physical event or trend that may cause loss of life, injury,

Key Term	Definition
	<p>or other health impacts, as well as damage and loss to property, infrastructure, livelihoods, service provision, ecosystems, and environmental resources (IPCC, 2023: Annex 1).</p>
Heatwave	<p>A period of abnormally hot weather, often defined with reference to a relative temperature threshold, lasting from two days to months. Heatwaves and warm spells have various and, in some cases, overlapping definitions (IPCC, 2023: Annex 1).</p>
Impacts (consequences, outcomes)	<p>The consequences of realised risks on natural and human systems, where risks result from the interactions of climate-related hazards (including extreme weather/climate events), exposure, and vulnerability. Impacts generally refer to effects on lives, livelihoods, health and wellbeing, ecosystems and species, economic, social and cultural assets, services (including ecosystem services), and infrastructure. Impacts may be referred to as consequences or outcomes and can be adverse or beneficial (IPCC, 2023: Annex 1).</p>
Impact chain	<p>Impact chains are conceptual models describing climate impact as cause-effect relationships within a socio-ecological system.</p>
Just resilience	<p>The concept of ‘leaving no one behind’ in climate change also called ‘justice in adaptation’ or ‘just resilience’, thus needs to be properly taken into account in implementing just, transformative and long-term climate adaptation to avoid maladaptive practices, redistributing risk or</p>

Key Term	Definition
	reinforcing existing inequalities, and avoid creating “winners” and “losers”.
Land use	The total of arrangements, activities and inputs applied to a parcel of land. The term land use is also used in the sense of the social and economic purposes for which land is managed (e.g., grazing, timber extraction, conservation, and city dwelling) (IPCC, 2023: Annex 1).
Land-use change	The change from one land use category to another. Note that in some scientific literature, land-use change encompasses changes in land-use categories as well as changes in land management (IPCC, 2023: Annex 1).
Likelihood	The chance of a specific outcome occurring, where this might be estimated probabilistically. Likelihood is expressed in this report using a standard terminology (Mastrandrea et al., 2010).
Lock in	A situation in which the future development of a system, including infrastructure, technologies, investments, institutions, and behavioural norms, is determined or constrained (‘locked in’) by historical developments (IPCC, 2023: Annex 1).
Mitigation	A human intervention to reduce emissions or enhance the sinks of greenhouse gases (IPCC, 2023: Annex 1).
Percentile	A partition value in a population distribution that a given percentage of the data values are below or equal to. The 50th percentile corresponds to the median of the population. Percentiles are often used to estimate the extremes of a distribution. For example, the 90th (10th)

Key Term	Definition
	percentile may be used to refer to the threshold for the upper (lower) extremes (IPCC, 2023: Annex 1).
Representative concentration pathway	Scenarios that include time series of emissions and concentrations of the full suite of greenhouse gases (GHGs) and aerosols and chemically active gases, as well as land use/land cover (Moss et al., 2008). The word representative signifies that each RCP provides only one of many possible scenarios that would lead to the specific radiative forcing characteristics. The term pathway emphasizes the fact that not only the long-term concentration levels, but also the trajectory taken over time to reach that outcome are of interest (Moss et al., 2010). RCPs were used to develop climate projections in CMIP5 (IPCC, 2023: Annex 1).
Residual risk	The risk related to climate change impacts that remains following adaptation and mitigation efforts. Adaptation actions can redistribute risk and impacts, with increased risk and impacts in some areas or populations, and decreased risk and impacts in others (IPCC, 2022: Annex II).
Resilience	The capacity of interconnected social, economic, and ecological systems to cope with a hazardous event, trend or disturbance, responding or reorganizing in ways that maintain their essential function, identity and structure. Resilience is a positive attribute when it maintains capacity for adaptation, learning and/or transformation (IPCC, 2023: Annex 1).

Key Term	Definition
Risk	The potential for adverse consequences for human or ecological systems, recognizing the diversity of values and objectives associated with such systems (IPCC, 2023: Annex 1).
Risk assessment	The qualitative and/or quantitative scientific estimation of risks (IPCC, 2022: Annex II:).
Shock	Deviations from normal environmental patterns in the form of droughts, floods, heat waves, or other extreme events that have been exacerbated by climate change
Stress	Environmental stress denotes both human and naturally induced pressure on the environment. As a subset of this, stress caused by climate change refers to negative environmental impacts caused by gradual changes in atmospheric conditions.
Stressor (climate)	Events and trends, often not climate-related, that have an important effect on the system exposed and can increase vulnerability to climate-related risk (IPCC, 2022: Annex II).
System	A set of things working together as parts of an interconnected network and/or a complex whole (NZ CCRA Framework, 2019).
Uncertainty	A state of incomplete knowledge that can result from a lack of information or from disagreement about what is known or even knowable. It may have many types of sources, from imprecision in the data to ambiguously defined concepts or terminology, incomplete understanding of critical processes, or uncertain

Key Term	Definition
	projections of human behaviour. Uncertainty can therefore be represented by quantitative measures (e.g., a probability density function) or by qualitative statements (e.g., reflecting the judgement 2253 Glossary Annex VII AVII of a team of experts) (IPCC, 2022: Annex II).
Value domain	A group of values, assets and systems that may be at risk from climate change-related hazards, or could benefit from them (NZ CCRA Framework, 2019)
Vulnerability	The propensity or predisposition to be adversely affected. Vulnerability encompasses a variety of concepts and elements including sensitivity or susceptibility to harm and lack of capacity to cope and adapt (IPCC, 2023: Annex 1).
Wellbeing	A state of existence that fulfils various human needs, including material living conditions and quality of life, as well as the ability to pursue one’s goals, to thrive and to feel satisfied with one’s life. Ecosystem well-being refers to the ability of ecosystems to maintain their diversity and quality (IPCC, 2023: Annex 1).

Acronyms

Acronym	Definition
AR5	Fifth Assessment Report
AR6	Sixth Assessment Report
CCRA	Climate Change Risk Assessment
CFRAM	Catchment-based Flood Risk Assessment and Management
CSO	Central Statistics Office
DCCEEW	Department of Climate Change, Energy, the Environment, and Water
DECC	Department of the Environment, Climate and Communications
EEZ	Exclusive Economic Zone
EPA	Environmental Protection Agency
ESRI	Economic and Social Research Institute
EU	European Union
EUCRA	European Climate Risk Assessment
GHG	Greenhouse Gas Emissions
GSI	Geological Survey Ireland
IPCC	Intergovernmental Panel on Climate Change
ISO	International Organization for Standardization
LACAP	Local Authority Climate Action Plan
NAF	National Adaptation Framework
NCCRA	National Climate Change Risk Assessment

Acronym	Definition
NFCS	National Framework for Climate Services
NUTS	Nomenclature of Territorial Units for Statistics
NZ	New Zealand
OPW	Office of Public Works
RCPs	Representative Concentration Pathways
SAP	Sectoral Adaptation Plans
UK	United Kingdom
UKCP18	UK Climate Projections 2018
WP	Work Package

Appendix: Stages of the NCCRA

Stage 1: Identification and Prioritisation of Climate Risks and Opportunities

Stage	Identification and Prioritisation of Climate Risks and Opportunities	
Question	How could Ireland be affected by climate change?	What could be consequence of these risks?
Method Components Used	<ul style="list-style-type: none"> • Climate Projections • Time Horizons • Hazards • Elements at Risk • Spatial Regions • Confidence Criteria • Risk Statements 	<ul style="list-style-type: none"> • Magnitude of Consequence Criteria • Socioeconomic Projections • Spatial Regions • Confidence Criteria
Process	<p>Develop risk and opportunity statements based on elements or sub-elements for current risks and future risks under a RCP8.5 scenario for medium- and long-term time horizons. If relevant, spatial regions impacted will be identified. A level of confidence applied to each risk and opportunity statement. Information recorded on data gaps.</p>	<p>For each risk statement, assess the magnitude of consequence across the three time-horizons. Opportunity statements are assessed qualitatively. The level of confidence applied to each risk and opportunity statement reviewed Information recorded on data gaps.</p>
Analysis	<p>Review of academic literature and reports to assess the changes in the hazards and the current impacts and future risks due to climate change.</p>	<p>Review of academic literature and reports to assess the potential consequence of identified risks.</p>
Key Data Sources (Not exhaustive)	<ul style="list-style-type: none"> • TRANSLATE Climate Projections • Nolan and Flanagan Climate Projections • IPPC AR6 • OPW CFRAM • Irish Climate Change Assessment • Sectoral Adaptation Plans 	<ul style="list-style-type: none"> • Irish Climate Change Assessment • Sectoral Adaptation Plans • Local Authority Climate Action Plans • EPA Research Reports • National Risk Assessment • IPPC AR6 • EUCRA

Stakeholder Engagement	<ul style="list-style-type: none"> • Local Authority Climate Action Plans • EPA Research Reports • National Risk Assessment 	<ul style="list-style-type: none"> • Copernicus Climate Data Store • Climate-ADAPT
	<p>Consultation with experts and stakeholders via online survey and thematic in-person workshops. Information developed during the analysis will be provided to inform stakeholder engagement activities.</p>	
Output	<p>A preliminary list of risk and opportunity statements with an associated confidence level.</p>	<p>A national climate risk register consisting of risk statements with an associated magnitude of consequence and confidence level. Key risks (those with a magnitude of consequence of Moderate or higher) and all opportunities will be taken forward to Stage 2.</p>

Table A.1: An overview of the Stage 1 process.

Stage 2: Assessment of Risks and Opportunities

Stage	Assessment of Risks and Opportunities
Question	Where and when might risks be realised?
Method Components Used	<ul style="list-style-type: none"> • Climate Projections • Time Horizons • Hazards • Elements at Risk • Spatial Regions • Confidence Criteria • Magnitude of consequence Criteria • Exposure and Vulnerability Criteria
Process	Develop impact chains for the key risks showing the hazard, exposure, and vulnerability determinants of each risk, and identifying any complex risk components. Use the impact chains to inform a geospatial assessment of exposure and vulnerability. The level of exposure and vulnerability will be established for each risk and the magnitude of consequence and confidence levels revised considering RCP8.5 and RCP4.5.
Analysis	Review of academic literature and reports to develop impact chains and complex risk, followed by geospatial analysis of exposure and vulnerability of key risks where sufficient data allows.
Key Data Sources (Not exhaustive)	<ul style="list-style-type: none"> • TRANSLATE Climate Projections • Nolan and Flanagan Climate Projections • OPW Flood Maps • OPW Areas of Benefit • UKCP18 • GSI Groundwater Flood • CSO Census Data • Tailte Éireann (Prime2) • National Land Cover Map
Stakeholder Engagement	Consultation with experts and stakeholders via thematic in-person workshops and cross-thematic online workshops. Information developed during the analysis will be provided to inform stakeholder engagement activities.
Output	A national risk and opportunity register refined with additional information on exposure and vulnerability. Key risks (those with a magnitude of consequence of Moderate or higher) and nationally significant opportunities taken to Stage 3.

Table A.2: An overview of the Stage 2 process.

Stage 3: Adaptation and Decision Urgency

Stage	Adaptation and Decision Urgency	
Question	What is the management status of current and future risks? and	What is the urgency of action?
Method Components Used	<ul style="list-style-type: none"> Risk Bowties 	<ul style="list-style-type: none"> Urgency Criteria
Process	Establish the current and future management levels of each of the key risks. To further inform the status of current and planned and potential adaptation actions, the concept of 'Risk Bowties' will be applied.	For each risk statement, assess the level of decision urgency through the development of a 'urgency profile.'
Analysis	Existing information reviewed, and relevant stakeholders consulted.	Existing information reviewed, and relevant stakeholders consulted.
Key Data Sources (Not exhaustive)	<ul style="list-style-type: none"> Irish Climate Change Assessment Sectoral Adaptation Plans Local Authority Climate Action Plans National Adaptation Framework 	<ul style="list-style-type: none"> Irish Climate Change Assessment Sectoral Adaptation Plans Local Authority Climate Action Plans National Adaptation Framework
Stakeholder Engagement	Consultation with experts and stakeholders via online survey, online focus groups and semi-structured interviews.	
Output	For each risk, an understanding of the adaptation measures currently in place and planned.	A national climate risk register consisting of national risks and opportunities with each risk consisting of a magnitude of consequence for each future time horizon and the decision urgency required to manage the each of the risks to an acceptable level.

Table A.3: An overview of the Stage 3 process.

Appendix: Stakeholder Engagement

Initial Identification of Wider Stakeholders

Wider Stakeholder Organisations		
Agricultural Consultants Association	Agriculture Science Association	All Island Climate Biodiversity Research Network
An Foram Uisce	An Taisce	Archaeological Survey Ireland
Association of Architectural Conservation Officers	Bank of Ireland	Biodiversity Working Group
Birdwatch Ireland	Blue Shield Ireland	Bord Bia
Bus Eireann	Bord Iascaigh Mhara	Bord na Mona
County and City Management Association (CCMA)	Chambers Ireland	Chartered Institute of Ecology and Environmental Management
CIE	Climate Change Advisory Council	Coillte
ComReg	Construction Industry Federation Ireland	Council of National Cultural Institutions
DAA	Department of Defence	Department of Education
Department of Social Protection	Department of Finance	Department of Public Expenditure and Reform
Department of Rural and Community Development	Department of Agriculture, Food, and the Marine	Department of Housing, Local Government, and Heritage
Dublin Bus	Dublin Port Company	EirGrid
Electricity Association of Ireland	Engineers Ireland	Enterprise Ireland
Environmental Pillar	Environmental Sustainability Committee	ESB Generation and Trading
ESB Networks	Failte Ireland	Food Safety Authority of Ireland
Gas Networks Ireland	Heritage Council	Heritage Officer Network
Horticulture Industry Forum	HSA	HSE
HSE Social Inclusion	Iarnrod Eireann	IBEC
Irish Creamery Milk Suppliers Association	Irish Co-operative Organisation Society	Inshore Fisheries Forum
Institute of Archaeologists Ireland	Institute of Conservator-Restorers in Ireland	Institute of Public Health

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Irish Aviation Authority	Irish Climate Science Forum	Irish Farmers Association (IFA)
Irish Georgian Society	Irish Natura Hill Farmers Association	Irish Planning Institute
Irish Rural Link	Irish Timber Growers Association	Irish Wind Energy Association
Irish Solar Energy	Irish Universities Association	LAWPRO
Local Authorities	Maritime Area Regulatory Authority (MARA)	MAREI at UCC
Medical Health Council	National Biodiversity Data Centre	National Biodiversity Forum
National Botanic Gardens	National Disability Authority	National Federation of Group Water Schemes
National Monuments Service	National Museum of Ireland	National Standards Authority of Ireland
National Transport Authority	National Transport Authority	Office of Emergency Planning
Royal College of Surgeons Ireland	Royal Institute of Architects of Ireland	SEAI
Sea Fisheries Protection Authority	Society of Irish Foresters	Sport Ireland
Telecommunications Industry Ireland	The Technological Higher Education Association	Tourism Ireland
Transport Infrastructure Ireland	Trinity College Dublin	Uisce Eireann
University College Dublin	Waterways Ireland	Wind Energy Ireland
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